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State Dept. review completed

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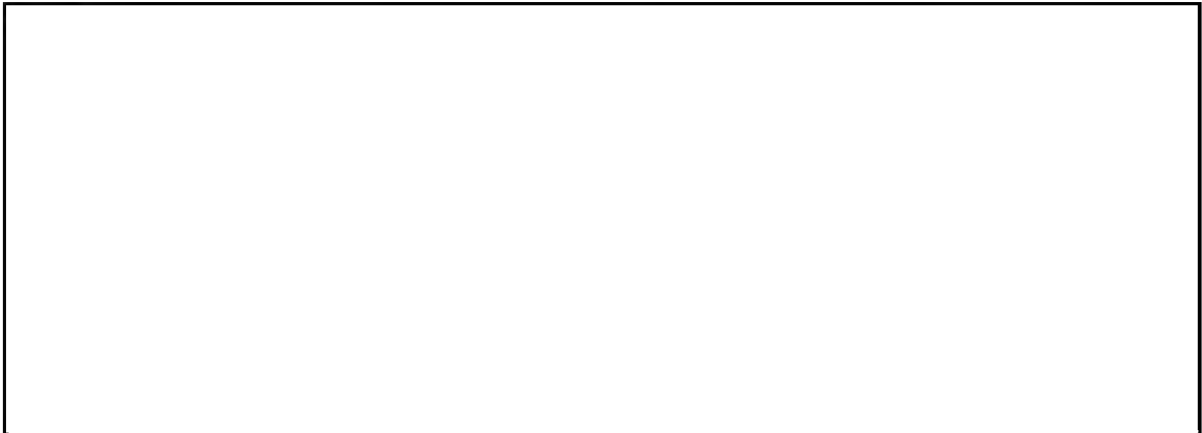
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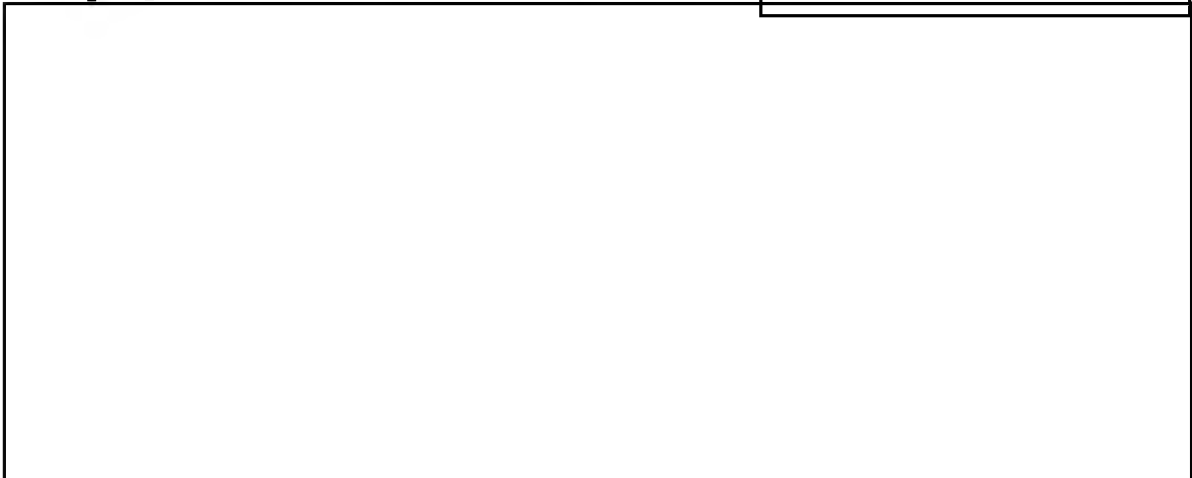
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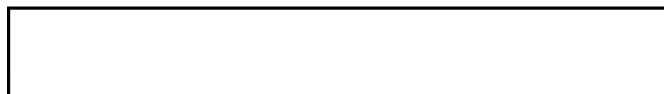
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West Germany - East Germany: Bonn has prepared new proposals for the 21 May meeting.

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WEST GERMANY - EAST GERMANY: BONN MAY PROPOSE A SET OF PRINCIPLES AT THE MEETING BETWEEN CHANCELLOR BRANDT AND PREMIER STOPH ON 21 MAY THAT GO A LONG WAY TOWARD MEETING PANKOW'S CONDITIONS FOR IMPROVING ALL-GERMAN TIES.

A TEXT OF BONN'S DRAFT "PROPOSITION PAPER" WAS PRESENTED TO THE WESTERN ALLIES ON MONDAY WITH AN EXPLANATION THAT IT WAS ONE OF SEVERAL APPROACHES NOW UNDER CONSIDERATION. [REDACTED]

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IN THE PAPER, BONN PROPOSES THAT WEST AND EAST GERMANY CONCLUDE A TREATY THAT "REGULATES THE RELATIONSHIP BETWEEN THE TWO STATES IN GERMANY," IMPROVES COMMUNICATIONS BETWEEN THEIR POPULATIONS, AND AIDS IN THE REMOVAL OF EXISTING DISCRIMINATION. EACH SIDE WOULD PLEDGE TO RESPECT THE "INDEPENDENCE AND SOVEREIGNTY" OF THE OTHER AND TO RECOGNIZE ITS TERRITORIAL INTEGRITY AND THE INVIOABILITY OF ITS FRONTIERS. FURTHERMORE, THE PAPER PROPOSES FORMALLY TO SET ASIDE BONN'S LONG-STANDING CLAIM TO BE THE SOLE REPRESENTATIVE OF THE GERMAN PEOPLE. OTHER KEY POINTS INCLUDE A PROVISION FOR FORMAL REPRESENTATION BY THE EXCHANGE PLENIPOTENTIARIES WITH THE RANK OF MINISTER, AND THE ADMISSION OF BOTH GERMANIES TO THE UNITED NATIONS.

THERE ARE CERTAIN LIMITATIONS, HOWEVER. BOTH STATES WOULD PLEDGE TO RESPECT EXISTING AGREEMENTS OF THE WARTIME ALLIES REGARDING BERLIN AND GERMANY AS A WHOLE. THE WEST GERMAN CONCERN NOT FORMALLY TO FORECLOSE THE POSSIBILITY OF REUNIFICATION IS INDICATED BY LIMITING THE TREATY'S DURATION TO "THE PERIOD OF THE EXISTENCE OF TWO STATES IN GERMANY." ALSO, IN ORDER TO UNDERSCORE ITS CONTENTION THAT THERE MUST BE A "SPECIAL RELATIONSHIP" BETWEEN THE TWO GERMAN STATES, BONN ATTEMPTS TO DRAW A DISTINCTION BETWEEN "RULES OF INTERSTATE LAW"--WHICH WOULD GOVERN ALL-GERMAN RELATIONS--AND GENERAL INTERNATIONAL LAW.

THE BRANDT GOVERNMENT HAS NOT EXPLICITLY ASKED FOR ALLIED COMMENTS, BUT OBVIOUSLY IS INTERESTED IN OBTAINING REACTIONS BEFORE DECIDING FINALLY ON ITS

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COURSE OF ACTION.

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